

## Message Text

CONFIDENTIAL

PAGE 01 STATE 215974  
ORIGIN VO-05

INFO OCT-01 SY-05 MCT-02 CA-01 ISO-00 AF-10 ARA-10  
EA-10 EUR-12 NEA-10 MMO-01 USSS-00 INR-10 CIAE-00  
FBIE-00 INSE-00 NSAE-00 SIG-03 /080 R

DRAFTED BY CA/VO: EJRAVEN:GMP  
APPROVED BY CA/VO: WBDEVLIN  
SY:STELFORD  
M/CT:JKARKASHIAN  
CA/VO:MAMEYSENBURG  
A/VO/RLD:CDSCULLY

-----101616 250037Z /13

P 242202Z AUG 78  
FM SECSTATE WASHDC  
TO ALL DIPLOMATIC AND CONSULAR POSTS PRIORITY

C O N F I D E N T I A L STATE 215974

INFORM CONSULS AND RSO

E.O. 11652:GDS

TAGS: CVIS, PINS, ASEC

SUBJECT: VISAS VICUNA - IDENTIFICATION OF VISA APPLICANTS  
SUSPECTED OF BEING TERRORISTS

REF: STATE A-12475 DATED DECEMBER 30, 1972 (NOTAL)

SUMMARY: THIS MESSAGE EXPLAINS THE VISA LOOKOUT PROCEDURE  
FOR IDENTIFYING SUSPECTED TERRORISTS WHO MAY APPLY FOR  
VISAS.

1. THE DEPARTMENT HAS ESTABLISHED TWO SYSTEMS FOR ALERTING  
POSTS TO VISA APPLICANTS WHO ARE SUSPECTED OF BEING  
TERRORISTS. THE FIRST SYSTEM APPLIES TO POSTS WHICH HAVE  
CONFIDENTIAL

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PAGE 02 STATE 215974

ON-LINE CAPACITY AND USE THE AVLOS SYSTEM. THE SECOND  
APPLIES TO THOSE POSTS WHICH USE THE MICROFICHES. THE  
SAME INFORMATION IS INCLUDED IN BOTH AVLOS AND THE  
MICROFICHES BUT THE DESIGNATION OF A TERRORIST SUSPECT  
IS NECESSARILY DIFFERENT IN EACH SYSTEM.

2. FOR POSTS WITH AVLOS CAPABILITY: THE CODE DESIGNATION

"26 DPT" HAS BEEN USED FOR THE MOST PART TO ALERT POSTS TO POSSIBLE TERRORISTS. IN MANY CASES, THIS WILL BE IN ADDITION TO CODES 27, 29, 00 OR OTHERS APPEARING WITH THE NAME. THIS USE OF THE "26" IS CLASSIFIED CONFIDENTIAL

AND LOCAL EMPLOYEES SHOULD NOT RPT NOT BE INFORMED OF ITS TRUE MEANING. THE DEPARTMENT IS PLANNING TO BEGIN A PROCESS OF REVIEWING ENTRIES UNDER THE "26" DESIGNATION TO ENSURE THAT ONLY SUSPECTED TERRORISTS ARE SO ENTERED. EFFECTIVE IMMEDIATELY, ONLY THE DEPARTMENT WILL MAKE A "26" ENTRY. (SEE PARAGRAPH 5 FOR INSTRUCTIONS ON PROCEDURES TO BE FOLLOWED WHEN POST WISHES TO INITIATE "26" ENTRY).

3. WHEN A NAME PROCESSED THROUGH THE COMPUTER APPEARS WITH REASON CODE "26", POSTS ARE INSTRUCTED TO SUSPEND ACTION AND TO INFORM THE DEPARTMENT BY IMMEDIATE CABLE. TELEGRAM SHOULD BE TAGGED CVIS, PINS, ASEC, AND CARRY INDICATOR "VISAS VICUNA" WITH ALIEN'S FULL NAME, DATE AND PLACE OF BIRTH, OCCUPATION, TYPE OF VISA FOR WHICH HE HAS APPLIED AND TRAVEL PLANS IF KNOWN. ACTION ADDRESSEES SHOULD INCLUDE DIRECTOR, FBI, AND DISTRIBUTION SHOULD BE ATTENTION: VO, SY/CC, M/CT. POSTS MAY NOT TAKE FINAL ACTION ON SUCH CASES UNTIL DEPARTMENT'S SECURITY ADVISORY OPINION IS RECEIVED IN RESPONSE TO VISAS VICUNA MESSAGE. WHEN APPLICANT'S NAME APPEARS IN AVLOS UNDER CONFIDENTIAL

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PAGE 03 STATE 215974

REASONS "27", "29" OR "00", WITH DEPARTMENT AS ENTERING AGENT, POST IS INSTRUCTED TO SUSPEND ACTION, INFORM DEPARTMENT BY IMMEDIATE CABLE WITH SAME TAGS, INDICATORS, ADDRESSEES AND DISTRIBUTION.

4. FOR POSTS USING MICROFICHES: ALL CATEGORY 1 ENTRIES MARKED DPT WILL HAVE TO BE REFERRED TO DEPARTMENT USING INSTRUCTIONS ABOVE FOR THE TIME BEING. DEPARTMENT WILL REVISE CATEGORY 1 TO SEPARATE SUSPECTED TERRORISTS FROM THE OTHER CATEGORY 1 LISTINGS.

5. AS NOTED ABOVE, ONLY THE DEPARTMENT SHOULD ENTER A SUSPECTED TERRORIST'S NAME INTO THE LOOKOUT SYSTEM. IF A POST WISHES TO PROPOSE THE NAME OF A SUSPECTED TERRORIST FOR THE LOOKOUT, IT SHOULD SUBMIT THE NAME TO THE DEPARTMENT BY TELEGRAM WITH TAGS: CVIS, PINS, A/SEC. SUBJECT AVLOS - SUSPECTED TERRORIST. ATTENTION: VO, M/CT, SY/CC. IT SHOULD INCLUDE AS MUCH OF THE FOLLOWING AS IS AVAILABLE TO POST.

A. NAME

B. DATE AND PLACE OF BIRTH

C. DATE AND GROUNDS OF REFUSAL IF PERSON APPLIED

D. JUSTIFICATION OF TERRORIST IDENTIFICATION

6. FOR ALL POSTS: IF A NAME SIMILAR TO THE APPLICANT'S  
IS LISTED IN LOOKOUT SYSTEM, CONSOFFS SHOULD TAKE THE  
FOLLOWING STEPS:

ATTEMPT TO VERIFY AUTHENTICITY OF TRAVEL DOCUMENTS

REQUEST SUPPORTING DOCUMENTS WHICH CAN ESTABLISH IDENTITY,  
E.G. NATIONAL IDENTITY CARD.

OBSERVE BEHAVIOR AND APPEARANCE OF APPLICANT.

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PAGE 04 STATE 215974

BE ALERT TO ANY ASPECT OF CASE WHICH MIGHT REQUIRE FOLLOW  
UP ACTION INCLUDING NOTIFYING EMBASSY SECURITY SECTION  
AND POSSIBLE EVENTUAL NOTIFICATION TO LOCAL AUTHORITIES  
IF IDENTITY OF APPLICANT AS TERRORIST IS ESTABLISHED.  
CHRISTOPHER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** VISAS, TERRORISTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 24 aug 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE215974  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** EJRAVEN:GMP  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780347-0796  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780826/aaaaavsi.tel  
**Line Count:** 141  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 4b4b105c-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN VO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 72 STATE A-12475  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 29 sep 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1629059  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** VISAS VICUNA - IDENTIFICATION OF VISA APPLICANTS SUSPECTED OF BEING TERRORISTS  
**TAGS:** CVIS, PINS, ASEC, XX  
**To:** ALL POSTS  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/4b4b105c-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014